

UNITED STATES INTELLIGENCE BOARD
HUMAN SOURCES COMMITTEE

OFFICE OF THE CHAIRMAN

HSC-C-019


14 September 1973

MEMORANDUM FOR: Acting Deputy to the DCI for the
Intelligence Community

SUBJECT : DCI Annual Report to the President's
Foreign Intelligence Advisory
Board (PFIAB)

This responds to your 28 August request for information about the Human Sources Committee to be included in the DCI's Annual Report to the PFIAB on Coordination of the US intelligence effort. We have attempted to discuss very briefly the points in your suggested outline. If you wish further information or elaboration, please do not hesitate to call.

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Chairman

Attachment:
HSC Contribution to
Subject Report

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HUMAN SOURCES COMMITTEE

A. Developments

Upon the recommendation of an interagency ad hoc committee which conducted a two-year study of human source collection and reporting, the Chairman of the United States Intelligence Board (USIB) in January 1973 established a Human Sources Committee (HSC). The Committee held its first meeting on 21 March 1973, and, therefore, has been in existence for only a short period of the 1973 fiscal year under review.

In the Committee's initial months of operation, it developed a number of objectives and translated these into five specific task areas. Interagency task teams undertook studies of the Community requirements systems, one collection "problem" [] guidance to a service of common concern (FBIS), coordinated intelligence guidance, and the flow of low quality intelligence reports.

B. Accomplishments

Reports from most of the task teams are being considered by the Committee and a number of related actions are underway. One will lead to more effective interagency guidance to FBIS, including coordinated Community evaluations of its product.

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A major accomplishment has been the development of a single interagency medium, the HSC Current Intelligence Reporting List (CIRL), for expression of political, military and S&T information needs to all human source collectors in the field. Its companion piece, the Economic Alert List, is the previous economic affairs section of the CIRL and provides the same type of reporting guidance relative to economic affairs. The CIRL is published triannually on each of seven major world areas. This, including the EAL, is the first such document of its kind with respect to the human source area and initial reactions indicate that it is being well received in the field. Provisions have been made to publish Community coordinated supplemental or interim guidance during the period between issues in accordance with the dynamics of policy level needs for intelligence support. The first such guidance was published in airgram form alerting the field to reporting needs relative to MBFR negotiations.

C. Community Coordination

In addition to the inauguration of the CIRL cited above, the HSC is considering broader aspects of coordinated intelligence guidance. One goal is to reduce duplicative guidance being disseminated to the field. This will be accomplished by Committee-sponsored production of interagency guidance or by providing the mechanism for multi-agency inputs into departmental guidance. Coordination also will

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be effected in the assessment of human source reporting by bringing together Community-wide views on the overall usefulness of a single human source collection element or on a broad spectrum of human source reporting against a particular intelligence problem.

D. Outlook

The HSC will continue its interagency coordination and guidance efforts and will promote a wider understanding and appreciation of the capabilities and limitations of human source collection. On behalf of the collection services as well as Community intelligence managers, the HSC expects to undertake an increasing number of assessments judging past or projected reporting in terms of its resource implications. The Committee has been tasked, for example, with assessing the value of the product

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Activities of this new Human Sources Committee may be complicated by its one year initial mandate and by uncertainties regarding the future organization and functioning of the entire USIB Committee structure. The Terms of Reference of the Committee also are somewhat narrow, and there are potential difficulties regarding relationships with other Committees that deal with certain categories of human source collectors (IPC and IDC). Some of these difficulties should be alleviated in the near future.

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Two Items Appropriate for Inclusion in the Annual Report to PFIAB
on Community Coordination

Modification of the T-KH Controls for
Products of Photographic Satellites

On 10 September USIB approved a CIA proposal for the modification of TALENT-KEYHOLE controls for products of photographic satellites. This action, after Presidential approval, would authorize the removal of certain products of photo satellites from the T-KH compartment for use at the TOP SECRET/NOFORN or SECRET/NOFORN level. It also provides for use of the fact of photo satellite reconnaissance at the SECRET level as source attribution.

Specifically, the proposal would remove from the compartmental system information, prints and film from all obsolete systems and information and prints (not film) from current systems providing that ground resolution or swath width is not revealed. The proposal would not declassify anything or affect operational controls, nor would it abolish the T-KH system in which certain sensitive information and materials would still be held. The purpose of this proposal is to provide for broader use of this valuable intelligence in the vital area of U.S. strategic planning. It would enable the military to make much greater use of these materials within field commands. It would also have the added advantage of adding credibility to intelligence produced at the SECRET level by allowing attribution of information to "satellite photography". I am in the process of seeking Presidential approval at this point.

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OMB Proposal that Satellite Reconnaissance Photographs Be
Used in the Federal Mapping Program

In a 21 August memorandum the OMB forwarded me a Federal Mapping Task Force Report which, among other things, suggested the expanded use by civil agencies of satellite reconnaissance materials as a National Data Base for production of unclassified maps, charts and other resource data on the U. S.

Two areas of particular concern relate to the security and viability of the National Reconnaissance Program (NRP) and the ability of the NRP to meet the broadened requirements of the civil agencies while continuing to fulfill the requirements of the U. S. intelligence community.

The feasibility of such a proposal is now under careful review in CIA and will be brought to the attention of USIB for their views. Any assistance in the mapping effort must be within the statutory limitations placed on CIA with respect to involvement in domestic affairs and activities and my responsibilities for the protection of intelligence sources and methods.

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MEMORANDUM FOR:

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Attached are a couple of items which
Herb mentioned to you and might be included
in the annual report to PFIAB.

[Redacted]

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14 September 1973
(DATE)

FORM NO. 101 REPLACES FORM 10-101
1 AUG 54 WHICH MAY BE USED.

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